



**U.S. GOVERNMENT PUBLISHING OFFICE**  
**OFFICE OF INSPECTOR GENERAL**

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**ASSESSMENT REPORT  
REPORT NUMBER 16-24**

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**Webtrust for Certification Authority**  
**September 23, 2016**

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**U.S. GOVERNMENT PUBLISHING OFFICE**  
**OFFICE OF INSPECTOR GENERAL**

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**Date**

September 23, 2016

**To**

Chief Information Officer

**From**

Inspector General

**Subject:**

Assessment Report- Webtrust for Certification Authority  
Report Number 16-24

Enclosed please find the subject final report. The Office of Inspector General contracted with Ernst & Young LLP (E&Y) to provide an opinion on the Government Publishing Office's (GPO) assertions regarding their certification authority process for July 1, 2015 through June 30, 2016. E&Y conducted their work in accordance with attestation standards established by the American Institute of Certified Public Accountants.

E&Y concluded that GPO's assertion is fairly stated in all material respects. E&Y is responsible for the attached report and the opinion expressed therein.

We appreciate the courtesies extended to E&Y and to our audit staff. If you have any questions or comments about this report, please do not hesitate to contact Mr. Phillip M. Faller, Assistant Inspector General for Audits and Inspections at (202) 512-2009 or me at (202) 512-0039.

A handwritten signature in black ink that reads "Michael A. Raponi".

MICHAEL A. RAPONI  
Inspector General

**Attachment**

cc:

Director, GPO

Deputy Director, GPO

General Counsel

Chief of Staff

Chief Administrative Officer

## Contents

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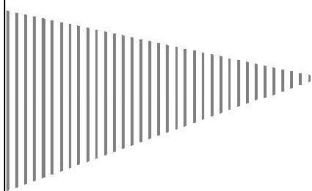
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# **U.S. Government Printing Office**

Report of Independent Accountants  
WebTrust for Certification Authorities  
For the Period July 1, 2015 to June 30, 2016



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### Report of Independent Accountants

To the Inspector General of the United States Government Printing Office and the Management of the United States Government Printing Office Certification Authority:

We have examined management's [assertion](#) that the U.S. Government Printing Office Certification Authority (GPO-CA), in providing its Certification Authority (CA) services in Washington, D.C. for the Principal CA (GPO-PCA) and the Subordinate CA (GPO-SCA) during the period July 1, 2015 through June 30, 2016, GPO-CA has:

- ▶ Disclosed its Business, Key Life Cycle Management, Certificate Life Cycle Management, and CA Environmental Control practices in its [Principal Certification Practice Statement](#), [Subordinate Certification Practice Statement](#) and [Certificate Policy](#).
- ▶ Maintained effective controls to provide reasonable assurance that:
  - ▶ GPO-CA's Principal Certification Practice Statement is consistent with its Certificate Policy
  - ▶ GPO-CA's Subordinate Certification Practice Statement is consistent with its Certificate Policy
  - ▶ GPO-CA provided its services in accordance with its Certificate Policy, Principal Certification Practice Statement and Subordinate Certification Practice Statement
- ▶ Maintained effective controls to provide reasonable assurance that:
  - ▶ The integrity of keys and certificates it managed was established and protected throughout their life cycles;
  - ▶ The integrity of subscriber keys and certificates it managed was established and protected throughout their life cycles;
  - ▶ Subscriber information was properly authenticated; and
  - ▶ Subordinate CA certificate requests were accurate, authenticated and approved.
- ▶ Maintained effective controls to provide reasonable assurance that:
  - ▶ Logical and physical access to CA systems and data was restricted to authorized individuals;
  - ▶ The continuity of key and certificate management operations was maintained; and



- ▶ CA systems development, maintenance and operations were properly authorized and performed to maintain CA systems integrity

based on the [Trust Services Principles and Criteria for Certification Authorities, Version 2.0](#).

GPO-CA's management is responsible for its assertion. Our responsibility is to express an opinion on management's assertion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, and accordingly, included (1) obtaining an understanding of GPO-CA's key and certificate life cycle management business practices and its controls over key and certificate integrity, over the authenticity and confidentiality of subscriber and relying party information, over the continuity of key and certificate life cycle management operations, and over development, maintenance and operation of systems integrity, (2) selectively testing transactions executed in accordance with disclosed key and certificate life cycle management business practices, (3) testing and evaluating the operating effectiveness of the controls, and (4) performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

The relative effectiveness and significance of specific controls at GPO-CA and their effect on assessments of control risk for subscribers and relying parties are dependent on their interaction with the controls and other factors present at individual subscriber and relying party locations. We have performed no procedures to evaluate the effectiveness of controls at individual subscriber and relying party locations.

Because of the nature and inherent limitations of controls, GPO-CA's ability to meet the aforementioned criteria may be affected. For example, controls may not prevent, or detect and correct error, fraud, unauthorized access to systems and information, or failure to comply with internal and external policies or requirements. Also, the projection of any conclusions based on our findings to future periods is subject to the risk that changes may alter the validity of such conclusions.

In our opinion, for the period July 1, 2015 through June 30, 2016, GPO-CA's management's assertion referred to above is fairly stated, in all material respects, based on the [Trust Services Principles and Criteria for Certification Authorities Criteria, Version 2.0](#).

This report does not include any representation as to the quality of GPO-CA's services beyond those covered by the [Trust Services Principles and Criteria for Certification Authorities Version 2.0](#) criteria, or the suitability of any of GPO-CA's services for any customer's intended purpose.

*Ernst & Young LLP*

September 21, 2016



**Assertion of Management on its  
Business Practices Disclosures and Controls Over its  
Certification Authority Operations during the  
Period July 1, 2015 through June 30, 2016**

September 21, 2016

The U.S. Government Printing Office (GPO) operates Certification Authority (CA) services in Washington D.C. for the Principal CA (GPO-PCA) and the Subordinate CA (GPO-SCA).

GPO's CA services (GPO-CA) referred to above provide the following certification authority services:

- Subscriber key life cycle management services
- Subscriber registration
- Certificate rekey
- Certificate issuance
- Certificate distribution
- Certificate revocation
- Certificate status information processing

Management of GPO is responsible for establishing and maintaining effective controls over its CA operations, including CA business practices, service integrity (including key and certificate life cycle management controls), and CA environmental controls. These controls contain monitoring mechanisms, and actions are taken to correct deficiencies identified. Controls have inherent limitations, including the possibility of human error and the circumvention or overriding of controls. Accordingly, even effective controls can provide only reasonable assurance with respect to GPO's CA operations. Furthermore, because of changes in conditions, the effectiveness of controls may vary over time.

Management of GPO has assessed the disclosure of its certificate practices and its controls over its CA services. Based on that assessment, in GPO Management's opinion, in providing its CA services in Washington D.C. for the Principal CA: GPO-PCA and the Subordinate CA: GPO-SCA, during the period July 1, 2015 through June 30, 2016, GPO has:

- Disclosed its Business, Key Life Cycle Management, Certificate Life Cycle Management, and CA Environmental Control practices in its Principal Certification Practice Statement, Subordinate Certification Practice Statement and Certificate Policy.
- Maintained effective controls to provide reasonable assurance that:
  - GPO-CA's Certification Practice Statements were consistent with its Certificate Policy





- GPO-CA provided its services in accordance with its Certificate Policy and Certification Practice Statements
- Maintained effective controls to provide reasonable assurance that:
  - The integrity of keys and certificates it managed was established and protected throughout their life cycles;
  - The integrity of subscriber keys and certificates it managed was established and protected throughout their life cycles;
  - The Subscriber information was properly authenticated; and
  - Subordinate CA certificate requests were accurate, authenticated and approved.
- Maintained effective controls to provide reasonable assurance that:
  - Logical and physical access to CA systems and data was restricted to authorized individuals;
  - The continuity of key and certificate management operations was maintained; and
  - CA systems development, maintenance and operations were properly authorized and performed to maintain CA systems integrity

for the Principal CA: GPO-PCA and the Subordinate CA: GPO-SCA, based on the Trust Services Principles and Criteria for Certification Authorities, Version 2.0 including the following:

**CA Business Practices Disclosure**

CA Business Practices Management  
Certificate Policy Management  
Certification Practice Statement Management  
CP and CPS Consistency

**Service Integrity**

CA Key Life Cycle Management Controls  
CA Key Generation  
CA Key Storage, Backup, and Recovery  
CA Public Key Distribution  
CA Key Usage  
CA Key Compromise  
CA Cryptographic Hardware Life Cycle Management

Subscriber Key Life Cycle Management Controls  
CA- Provided Subscriber Key Generation Services  
CA-Provided Subscriber Key Storage and Recovery Services



Integrated Circuit Card (ICC) Life Cycle Management  
Requirements for Subscriber Key Management

Certificate Life Cycle Management Controls

Subscriber Registration  
Certificate Rekey  
Certificate Issuance  
Certificate Distribution  
Certificate Revocation  
Certificate Validation  
Subordinate CA Certificate Life Cycle Management Controls  
Subordinate CA Certificate Life Cycle Management

CA Environmental Controls

Security Management  
Asset Classification and Management  
Personnel Security  
Physical and Environmental Security  
Operations Management  
System Access Management  
Systems Development and Maintenance  
Business Continuity Management  
Monitoring and Compliance  
Audit Logging

Very truly yours,

A handwritten signature in black ink, appearing to read "C. Riddle", written over a horizontal line.

Charles Riddle  
GPO Chief Information Officer

A handwritten signature in black ink, appearing to read "John Hannan", written over a horizontal line.

John Hannan  
Chief Information Security Officer

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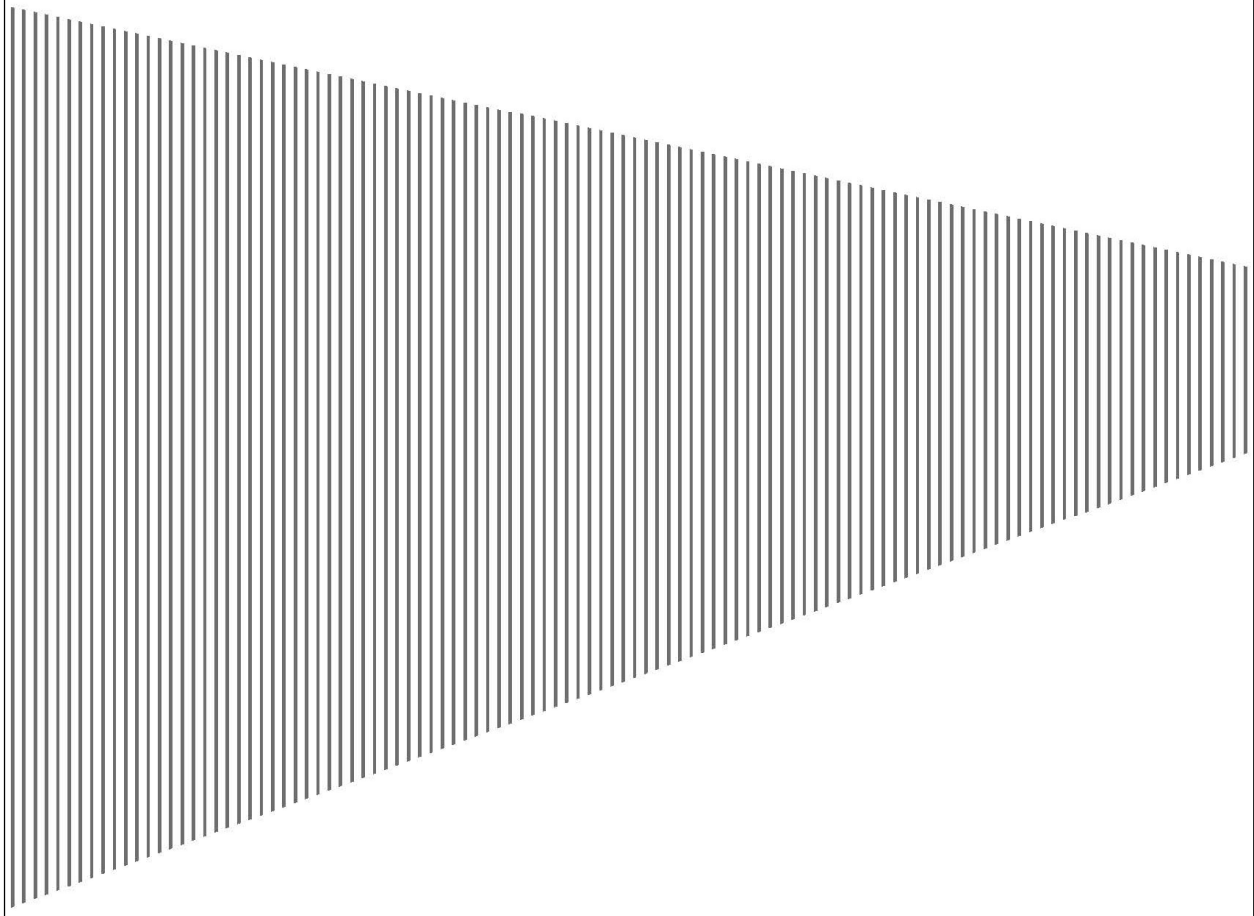
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## **Appendix A – Report Distribution**

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Director, GPO  
Deputy Director, GPO  
General Counsel  
Chief of Staff  
Chief Administrative Officer

## **Major Contributor to the Report**

Daniel Rose – Lead Information Technology Specialist